

For and on behalf of **BAE Systems** Interested Party Reference No. **20053944** 

### **DEADLINE 2 - COMMENTS ON SUBMISSIONS MADE AT DEADLINE 1**

Morecambe and Morgan Offshore Wind Farms Transmission Assets DCO Examination

Prepared by DLP Planning Ltd Liverpool

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#### 1.0 INTRODUCTION

- 1.1 This Statement sets out BAE Systems' comments on submissions made by the Applicants at Deadline 1. It provides comments on the following submissions:
  - The Applicants' Deadline 1 Cover Letter (Document S\_D1-1 / Examination Library Ref: REP1-001)
  - The Applicants' Response to Hearing Action Points due at Deadline 1 (Document S\_D1\_5 / Examination Library Ref: REP-037)
  - The Applicants' Hearing Summary of the Issue Specific Hearing 1: Day 1 (Document S\_D1\_2 / Examination Library Ref: REP1-034)
  - The Applicants' Hearing Summary of the Issue Specific Hearing 1: Day 2 (Document S\_D1\_3 / Examination Library Ref: REP1-035)
- 1.2 BAE Systems' comments on these documents below also make reference to other Examination Library documents, where the above-listed documents contain cross references to such documents.
- 1.3 BAE Systems also notes that the Defence Infrastructure Organisatiion (DIO) has provided comments at Deadline 1 (Examination Library Reference REP1-075). The DIO objects to the proposed development on the bases that there is currently insufficient information to allow necessary assessments to be completed for the determine whether the development could result in an increased risk of bird strike and the degradation of aviation safety in general. These comments echo BAE Systems submissions at various stages of the Examination.

#### 2.0 THE APPLICANTS' DEADLINE 1 COVER LETTER

2.1 The Applicants' covering letter to in respect if their Deadline 1 submissions states the following in relation to the engagement undertaken with BAE Systems:

2.2 In relation to the above comment, the Applicants have not provided BAE Systems with a substantive proposal for resolving the organisation's bird strike risk concerns. A high level strategy note has been provided the day before Deadline 2. This provides an overview of



the steps that would be taken to formulate a "Wildlife Hazard Management Plan". The document received contains an outline of how the Applicants will identify baseline bird population data and very high level information on what will be included in a management plan. No information has been provided on how the appropriateness of mitigation measures will be assessed. Therefore, there is still disagreement between BAE Systems and the Applicants over the need for a Bird Strike Risk Assessment and the potential changes to bird numbers, concentrations and flight paths that need to be considered in such an assessment, and the extent of mitigation that may need to be considered in a Mitigation Plan.

- 2.3 BAE Systems has issued comments on the high level summary to the Applicants, stating that it omits a number of essential considerations, including an assessment of how bird strike risk may change as a result of the proposed development. BAE Systems' Deadline 1 Representations (Examination Library Ref: REP1-112) provides a summary of what it would expect to see in a Bird Strike Risk Assessment and the types of mitigation that should be considered.
- 2.4 BAE Systems received a request from the Applicant one day before Deadline 2 for information to inform the baseline scenario in the above-referred to Wildlife Hazard Management Plan. The amount of information requested is significant and BAE Systems needs to consider whether there are any commercial sensitivities that may preclude the sharing of some information.
- 2.5 The Applicants' Deadline 1 Covering Letter also states makes reference to the status of a Statement of Common Ground (SOCG) between the Applicants and BAE Systems. To clarify, the Applicants did provide BAE Systems with an outline SOCG ahead of Deadline 1. That SOCG covered numerous topics that were not of relevance to BAE Systems' concerns or the discussions taking place between the Applicants and BAE Systems. BAE Systems considers that the outline SOCG was entirely unfit for purpose and requested that the Applicants provide a revised SOCG that focuses specifically on matters relating to the concerns raised by BAE Systems in its written representations and oral submissions (such as the need for various safeguarding assessments, bird strike risk, etc.). BAE Systems is committed to working towards a more detailed working draft of a SOCG with the Applicants ahead of Deadline 3.



# 3.0 THE APPLICANTS' RESPONSE TO HEARING ACTION POINTS DUE AT DEADLINE 1

3.1 The table below provides BAE Systems' comments on the Applicant's responses to relevant Action Points from Issue Specific Hearing 1 (ISH1).

ExA Action	Applicants' Response	BAE Systems' Comments
Point		
10114 04		PAE 0
<u>ISH1 21</u>	The Applicants response confirms	BAE Systems made oral submissions
Clarification on	that the heights referred to in the draft	during ISH in relation to
the AOD heights	Development Consent Order (dDCO)	inconsistencies in the submitted
for both	and Volume 1, Chapter 3 of the	application documents over the
substations	Environmental Statement should be	proposed maximum heights of the
	read as hights above finished ground	substations and lightning rods
including the	level.	(relating to whether stated heights are
lightning rods		above finished ground level or above
		ordnance datum (AOD)) and
		requested that clarification is provided
		on the heights AOD. Heights AOD
		are considered necessary because
		they provided a fixed reference point
		(which will be needed for the
		necessary aviation safeguarding
		assessments that will need to be
		undertaken) and because finished
		ground levels are not identified in the
		application or the dDCO.
		The Applicants' response to ISH1_21
		provides clarification of heights above
		finished ground level, not AOD.
		ISH1_21 requires the Applicants to
		clarify heights AOD. This clarification
		has not been provided.
ISH1_39	The Applicants' response states that	During the meeting between the
Applicants to	site selection for the mitigation and	Applicants and BAE Systems on 19



ExA Action	Applicants' Response	BAE Systems' Comments	
Point			
explain the site	biodiversity benefit sites was one of	May 2025, the Applicants only	
selection for the	the topics discussed with BAE	provided BAE Systems with a high	
mitigation areas	Systems on 19 May 2025.	level overview of the site selection	
and biodiversity		process. Details were not provided	
benefit sites and		on how aviation impacts were	
additional detail		considered in the site selection	
on those areas		process, and what weight was given	
such as target		to them, or the alternatives that were	
species		considered. Details of target species	
		was also limited.	
		The meeting focused on the	
		mitigation areas, with no information	
		provided on how the biodiversity	
		benefit sites were identified, why they	
		have been proposed, or what factors	
		were considered in the identification	
		of the location of these sites.	
		The Applicants have stated their	
		intention to provide further details at	
		Deadline 2. BAE Systems will review	
		any submission made and provide	
		comments at Deadline 3.	
ISH1_40	The Applicants' response states the	BAE Systems' comments on the	
	following:	Applicant's responses are as follows:	
Applicants to			
provide an	I. Warton Aerodrome is	I. BAE Systems would be	
update with	responsible for technical	responsible for undertaking	
reasons on why	safeguarding of Obstacle	OLS, CNS and Instrument	
aviation	Limitation Surfaces (OLS)	Flight Procedure (IFP)	
safeguarding	and Communications and	safeguarding assessments.	
assessments	Navigation and Surveillance	However, as the Applicants	
are not being	(CNS). BAE Systems is	are the party who would be	



ExA Action	Applicants' Response	BAE Systems' Comments
Point		
	therefore responsible for undertaking those safeguarding assessments.  II. BAE Systems is also responsible for undertaking a bird strike risk assessment.  III. The Applicants are confident that there would be no effect regarding OLS and CNS due to the presence of overhead pylons that would be higher than the proposed substations and lightning rods.  IV. The Applicants are working with BAE Systems regarding appropriate mitigation for potential bird strike associated with the ecological mitigation areas.	creating a change in the area that means that such safeguarding assessments are necessary, BAE Systems will be requesting that the Applicants reimburse BAE Systems for the costs of undertaking those assessments.  II. It is not BAE Systems' responsibility to undertake a bird strike risk assessment. That is the responsibility of the Applicants. BAE Systems (and now the Ministry of Defence (MOD) Defence Infrastructure Organisation (DIO) (see its written representations at Deadline 1 (Examination Library Ref: REP1-075)) have raised concerns over the potential for increased bird strike risk and objected to the proposed development on the basis that insufficient information has been provided to demonstrate potential aviation impacts, including bird strike risk. It is the
		bird strike risk. It is the Applicants' responsibility to demonstrate that increased risk would not occur or can be



ExA Action	Applicants' Response	BAE S	ystems' Comments
Point			
			W
			mitigated. BAE Systems
			considers that the response
			provided by the Applicants
			does not provide a full
			justification for why the
			Applicants propose that a
			Bird Strike Risk Assessment
			is not necessary.
		III.	Whilst the Applicants may be
			confident that there would be
			no OLS or CNS impacts,
			safeguarding assessments
			still need to be undertaken in
			line with the requirements of
			the Civil Aviation Authority's
			CAP738.
		IV.	See the above comments on
			the Applicants' Deadline 1
			Covering Letter (Examination
			Library Ref: REP1-001).
			There are still significant
			areas of disagreement
			between BAE Systems and
			the Applicant on the extent of
			assessment and mitigation
			that needs to be considered.
ISH1_41	Whilst this Action Point was posed to	BAE S	ystems submitted a response
	BAE Systems, the Applicants have	to this	Action Point at Deadline 1
BAE Systems to	also provided a response.	(Exam	ination Library Ref: REP1-111).
provide an			
update on		BAE S	ystems' comments on the



ExA Action	Applicants' Response	BAE Systems' Comments
Point		
process with		Applicants' response to this Action
various matters		Point will be provided separately by
listed in its		BAE Systems legal advisors,
closing		Eversheds Sutherland, at Deadline 2.
submission to		
the Morgan		
Offshore Wind		
Project		
Examination.		

## 4.0 THE APPLICANTS' HEARING SUMMARY OF THE ISSUE SPECIFIC HEARING 1: DAY 1

- 4.1 Point 112 on page 26 of the Applicant's summary of ISH1 Day 1, makes reference to BAE Systems' request during Day 1 of ISH1 for clarity to be provided over the measurements for the maximum height of the substation buildings and lightning rod.
- 4.2 In its summary of Day 1 of ISH1, the Applicant has confirmed that the measurements will be updated in the dDCO at Deadline 2 to maximum metres above finished ground level.
- 4.3 As summarised in BAE Systems' summary of its ISH1 oral submissions (Examination Library Document Ref: REP1-110), the dDCO should use a maximum height above AOD, rather than above finished ground level. This is because AOD provides a fixed reference point, which is essential to enable a robust safeguarding assessment to be undertaken.

## 5.0 THE APPLICANTS' HEARING SUMMARY OF THE ISSUE SPECIFIC HEARING 1: DAY 2

5.1 Point 62 on page 14 of the Applicants' summary of Day 2 of ISH1 states the following:

"....... BAE is responsible for safeguarding their systems [at Warton Aerodrome], therefore any assessment which needs to be undertaken I relation to building heights is the responsibility of BAE in order to demonstrate compliance with its CAA licence. Notwithstanding this, the Applicants confirmed that they are working with BAE in order to provide the information needed for them to undertake the safeguarding assessment. The Applicants noted that the proposed substations are in close proximity to existing



pylons which are 42 metres tall; the proposed substations will be a maximum of 30m tall so there is already taller infrastructure in the vicinity."

- 5.2 BAE Systems has the following comments to make on the above:
  - BAE Systems confirm that is responsible for undertaking / instructing safeguarding
    assessments in relation to OLS, IFP and CNS. However, as the Applicants would
    be the parties making the change in the area that could affect such equipment,
    BAE Systems require the Applicants to be responsible for the costs of undertaking
    these safeguarding assessments and any necessary mitigation that may be
    required.
  - BAE Systems is not currently in a position to instruct the necessary safeguarding assessments due to information gaps and the absence of any binding commitment on the part of the Applicants with regard to costs recovery. The ExA will be aware from BAE Systems' response to Issue Specific Hearing 1 Action Point 41 (Examination Library Reference REP1-111) that there are a number of unresolved aviation related matters in respect of the offshore generating assets, with very slow progress having been made since the completion of the examination for each of those projects. Constructive dialogue between BAE Systems and the Applicants is critical to ensuring that there isn't a similar outcome to the onshore transmission assets examination.
  - Whilst BAE Systems acknowledge that there are structures in the area that are taller than the proposed substations and lightning rods, safeguarding assessments are still required under CAP738.
- 5.3 Point 63 on page 14 of the Applicants' summary of Day 2 of ISH1 states the following:
  - "..... engagement with BAE specifically is ongoing in order to agree the strategy for a bird strike mitigation plan. The Applicants emphasised that Warton Aerodrome does have an existing bird strike mitigation plan in place, therefore anything provided to them will be to implement along with their existing mitigation plan the Applicants maintain that further assessment is not required. There are birds in the area already, and it is not proposed that new or additional birds would be introduced to the area."
- 5.4 BAE Systems has previously provided submissions (in its Deadline 1 Written Representations (Examination Library Ref: REP1-112) on the Applicants' position that a Bird Strike Risk Assessment is not require based on the Applicant's belief that the number of birds in the area would not increase. These submissions are that a Bird Strike Risk Assessment is essential for the following reasons:
  - The Applicants have provided no evidence that overall bird numbers in the area will not change. An assumption has been made that because only mitigation habitat is provided, birds will be displaced from one area to another and there would be no increase. BAE Systems is concerned that this is an over-



- simplification, and an assessment is essential to confirm if this is the case. The assessment should consider whether mitigation and biodiversity benefit sites that are not specifically providing bird habitat could unintentionally attract birds.
- It is not just the overall number of birds that gives rise to concerns for BAE Systems. Increases in concentrations of birds in close proximity to Warton Aerodrome and aircraft flight paths, particularly areas where aircraft may be operating at lower altitudes, is also of concern to BAE Systems, as are potential changes in bird flight patterns in the area (i.e. if the bird flight patterns could change resulting in more birds flying closer to the Aerodrome or across aircraft flight routes).
- 5.5 As referred to above, the responsibility for undertaking a Bird Strike Risk Assessment falls to the Applicants, not BAE Systems. Aviation impacts have been identified by the ExA as one of the principal issues for consideration during the Examination. This includes bird strike risk. It is the responsibility of the Applicants to undertake the necessary assessment work and to demonstrate that the proposed development would not give rise to any increased bird strike risk or that any change or worsening of the risk is capable of being appropriately managed and mitigated. The Applicants haven't done so, nor have they provided a reasoned justification for their position.
- 5.6 Whilst engagement between BAE Systems and the Applicants is ongoing in relation to aviation impacts, the parties have diametrically opposed positions the Applicants do not agree with BAE Systems that a Bird Strike Risk Assessment is necessary, and so discussions are at a very early stage and it's not clear what (if any) common ground there might be.
- 5.7 Point 83 on page 18 of the Applicants' summary of Day 2 of ISH1 states the following:
  - "The Applicants noted that the biodiversity benefit areas are not the same as the mitigation areas that have been noted by ... [Interested Parties] as requiring further consideration for bird strike and clarified that this will be discussed when the Applicants met with BAE / Blackpool Airport."
- 5.8 BAE Systems has been clear in its previous representations that it has concerns over the potential for increased bird strike risk from both the mitigation sites and the biodiversity benefits sites. The Bird Strike Risk Assessment that BAE Systems considers that Applications should undertake, and any proposed mitigation measures, also needs to consider the potential for greater bird strike risk from both the mitigation sites and biodiversity benefit sites.
- 5.9 BAE Systems has also stated in previous submissions that consideration needs to be given



to whether the biodiversity benefits should be provided at all if there is the potential that they could result in an increase in bird strike risk. A Bird Strike Risk Assessment is essential to understanding this.

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